

**FYI**

**In regards to Assembly Resolutions 2001-54, the [ SHIP CREEK MULTI-MODAL  
TRANSPORTATION PLAN]**

**This plan may be obtained at the Transportation Planning Office. 4700 Bragaw, 2<sup>nd</sup>  
Floor. Anchorage, Alaska.**

CLERK'S OFFICE  
**AMENDED AND APPROVED**  
Date: 3-27-01

Submitted by: Chairman of the Assembly at the  
Request of the Mayor  
Prepared by: Department of Planning  
For reading February 13, 2001

The Assembly amended AM 119-2001  
attached.

Anchorage, Alaska  
AR NO. 2001-54

**A RESOLUTION OF THE ASSEMBLY ADOPTING THE RECOMMENDATIONS CONTAINED  
IN THE SHIP CREEK MULTI-MODAL TRANSPORTATION PLAN WITH CHANGES  
RECOMMENDED BY THE AMATS TECHNICAL ADVISORY COMMITTEE**

1  
2 WHEREAS, the Ship Creek basin contains the city's critical marine, rail, and freight  
3 trucking services operating in a tightly confined space, and

4  
5 WHEREAS, the Ship Creek basin is currently the target for future redevelopment to  
6 encompass more than industrial freight-oriented activities, and

7  
8 WHEREAS, there is a recognized need to plan for the growing tourism and resolve  
9 existing transportation-related conflicts within the Ship Creek basin, and

10  
11 WHEREAS, the Municipality of Anchorage undertook a year long planning process to  
12 analyze and evaluate the transportation needs of the Ship Creek basin; and

13  
14 WHEREAS, a task force was created to assist the Municipality of Anchorage in the  
15 development of this Plan, and

16  
17 WHEREAS, the task force was composed of individuals and organizations who  
18 represented a diverse range of interest affected by the Ship Creek area; and

19  
20 WHEREAS, the task force completed its work and recommended a set of multi-modal  
21 transportation improvements which were incorporated into the draft Ship Creek Multi-Modal  
22 Transportation Plan; and

23  
24 WHEREAS, the Planning and Zoning Commission has held a public hearing on the draft  
25 Ship Creek Multi-Modal Transportation Plan in its capacity as the Citizen Advisory Committee  
26 for AMATS and recommended against adoption of the draft Ship Creek Multi-Modal  
27 Transportation Plan; and

28  
29 WHEREAS, based on the Planning and Zoning Commission findings and further  
30 analysis, the AMATS Technical Advisory Committee recommended that the portion of the  
31 Ingra/Gambell extension from Whitney Road to Loop Road be dropped from the Preferred  
32 Option consistent with the findings of fact contained in the Planning and Zoning Commission's  
33 resolution; and

34  
35 WHEREAS, the AMATS Technical Advisory Committee found that the Plan contains  
36 many good recommendations needed to resolve some of the more pressing transportation needs  
37 and conflicts in the Ship Creek area.

1  
2 NOW, THEREFORE, the Anchorage Assembly resolves:

3  
4 Section 1. That the Assembly has reviewed the draft Ship Creek Multi-Modal  
5 Transportation Plan as well as the changes to the Plan recommended by the Planning and Zoning  
6 Commission and AMATS Technical Advisory Committee.

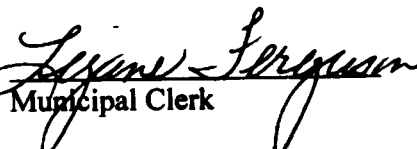
7 Section 2. That the Assembly hereby adopts and recommends approval of the  
8 recommendations contained in the draft Ship Creek Multi-Modal Transportation Plan to the AMATS  
9 Policy Committee with the deletion of the Ingra/Gambell extension from Whitney Road to Loop  
10 Road

11 Section 3. This resolution shall become effective immediately upon passage and approval by  
12 the Anchorage Assembly

13  
14 PASSED AND APPROVED by the Anchorage Municipal Assembly this 27 day of  
15 March, 2001.

16  
17  
18  
19  
20  
21 ATTEST:

  
Chairman

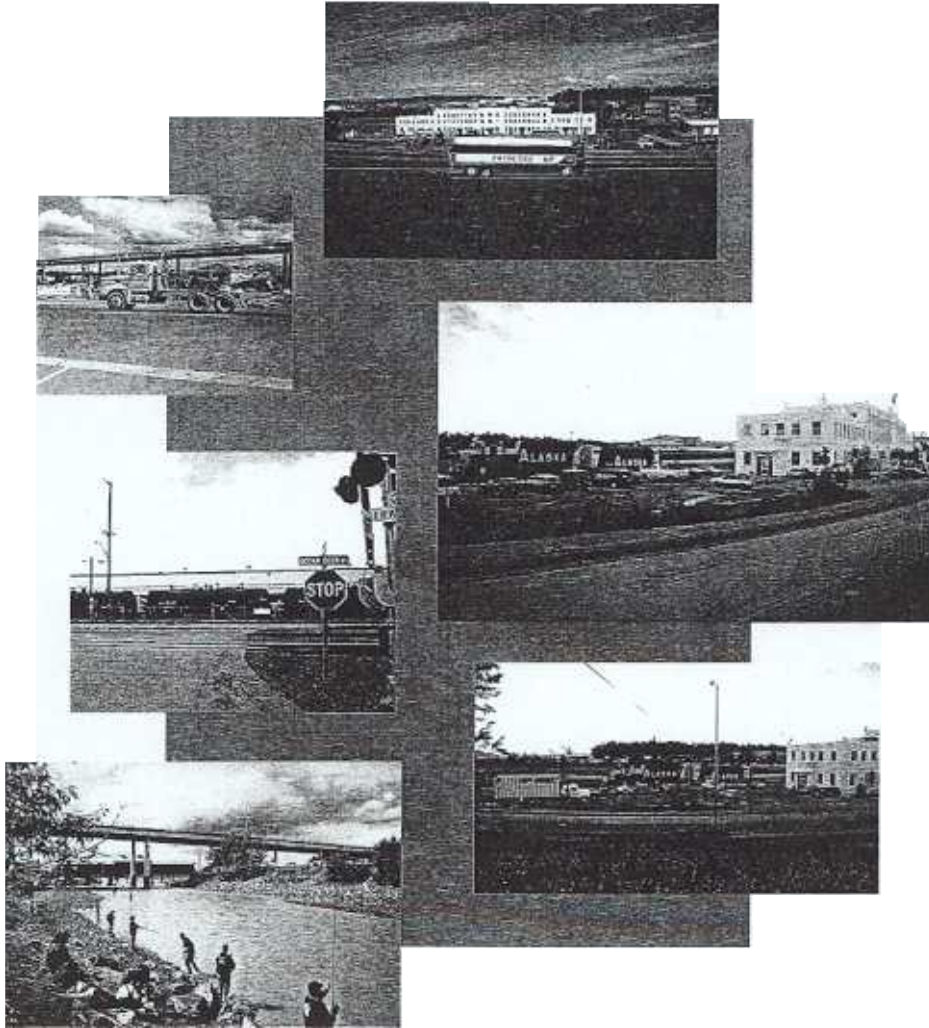
22  
23  
24   
25 Municipal Clerk

AR 01-54 H. C. 32  
AR 2001-54

*The Municipality of Anchorage, Alaska*



# **Ship Creek Multi-Modal Transportation Plan**



**December 2000**



Anchorage  
Metropolitan  
Area  
Transportation  
Study

MUNICIPALITY OF ANCHORAGE  
Community Planning and Development  
TRANSPORTATION PLANNING DIVISION

3/27/01  
meeting

2001 MAR 14 PM 2:11  
CLERKS OFFICE  
M.O.A.

**DATE:** March 13, 2001  
**TO:** Municipal Assembly Members  
**FROM:** Lance Wilber, AMATS Coordinator *LW.*  
**SUBJECT:** Draft Ship Creek Multi-Modal Transportation Plan

The draft Ship Creek Multi-Modal Transportation Plan was originally scheduled for a public hearing in front of the Municipal Assembly on March 13, 2001. However, I have recently been made aware that some important information was not included in the packet. As a result, I have asked that the public hearing be postponed until March 27, 2001. Due to the complexity of this plan, I have also requested a worksession with the Assembly prior to the public hearing.

You should have previously received an AM and AR as well as the resolution from the Planning and Zoning Commission. With this memorandum, I am also sending you a copy of the Planning and Zoning Commission minutes and a copy of the Draft Ship Creek Multi-Modal Transportation Plan prepared by Kittelson and Associates, the consultant on this project.

If you have any questions on the Plan or its recommendations, please feel free to call me or Jon Spring at 343-4262. I look forward to discussing this with you at the worksession.

cc: Susan R. Fison, Director, Planning Department  
Craig Campbell, Executive Director, Office of Planning, Development, & Public Works  
Harry J. Kielling, Municipal Manager  
George Wuerch, Mayor  
Greg Moyer, Director, Assembly Office

# MUNICIPALITY OF ANCHORAGE

## ASSEMBLY MEMORANDUM

Amended 3-27-01

No. AM 119-2001

Meeting Date: February 13, 2001

From: Mayor

Subject: Draft Ship Creek Multi-Modal Transportation Plan.

1  
2 The Ship Creek basin is an area of intense economic activity located adjacent to some of Anchorage's  
3 most historic neighborhoods. The cities' critical marine, rail, and freight trucking services share the  
4 basin with a diverse variety of seasonal recreation and tourist activities. Due to the confining nature of  
5 the basin, the transportation needs of the Port, railroad, and trucking are often in conflict with each other  
6 as well as the tourist activities. These conflicts will be accentuated in the future as the Port of Anchorage  
7 and Alaska Railroad implement their expansion plans.

8  
9 The Ship Creek Multi-Modal Transportation Study, initiated in October 1999, was designed to identify  
10 solutions to the transportation problems of Ship Creek and develop a set of recommended improvements  
11 that provide the basis for the orderly development of the area. At the early stages of the project it was  
12 recognized that a successful outcome would be dependent on focusing the available resources on creative  
13 problem solving and communication techniques to find the win-win solutions that build a critical mass of  
14 support among the major stakeholders. Towards that end key stakeholders and citizens were recruited to  
15 serve on an advisory task force. These stakeholders included representatives from the Port of  
16 Anchorage, the Alaska Railroad, the Alaska Trucking Association, the Anchorage Chamber of  
17 Commerce, Community Councils, and the Alaska Department of Transportation.

18  
19 The Task Force completed their work in October 2000 and forwarded their recommendations, which are  
20 contained in the draft Ship Creek Multi-Modal Transportation Plan, to the AMATS Technical Advisory  
21 Committee (TAC). The draft report summarizes the results of the Task Force's work over the last year  
22 and represents the Task Force's best attempt to achieve consensus among the stakeholders.

23  
24 The AMATS TAC released the report for public review and a public hearing was held by the Planning  
25 and Zoning Commission on December 11, 2000 and January 8, 2001. Subsequent to the public hearing  
26 the Planning and Zoning Commission recommended against adoption of the Plan (see attached resolution  
27 for the Planning and Zoning Commission's finding of fact).

28  
29 As a result of concerns expressed by the Planning and Zoning Commission regarding the need for the  
30 Ingra/Gambell extension to Loop Road as well as their own discussion, the AMATS TAC members  
31 recommended that the portion of the Ingra/Gambell extension from Whitney Road to Loop Road be  
32 dropped from the Preferred Option as described in Figure 7-1 of the draft Ship Creek Multi-Modal  
33 Transportation Plan. Major recommendations that would be retained include:

- 34  
35 • ~~Ingra/Gambell couplet is extended to Ship Creek Avenue to provide a new more direct access to the~~  
36 ~~Alaska Railroad redevelopment area on the south side of Ship Creek.~~  
37 with an off-ramp to Ship Creek,  
38 • Ingra/Gambell couplet is extended to Whitney Road to provide a new alternative truck route out of  
the Ship Creek basin which bypasses downtown. The Ship Creek Avenue off-ramp will provide  
new more direct access to the Alaska Railroad redevelopment area on the south  
side of Ship Creek.

Whitney Road is realigned to the north (between the dam and Ocean Dock Road) so that it is farther removed from the north bank of Ship Creek. Reconstruction of the entire length of Whitney Road is also needed in order to bring it up to commercial/industrial collector standards. The realignment coupled with a planned elevated timber boardwalk along the bank of the creek will enhance recreational, pedestrian, and fishing activities in the area.

- Direct access is provided from the Port of Anchorage to the A/C couplet through construction of elevated ramps that cross over the existing Ocean Dock Road/Port Access ramp intersection. This project will help to relieve future congestion at the intersection.

- Sidewalks, pedestrian amenities, and street widening improvements to Christensen Drive from 3rd Avenue to 1st Avenue. Construction of sidewalks and other pedestrian amenities between the ARRC Depot and Ship Creek.

- Extension of Ship Creek Trail from the Dam to Tyson Elementary School in Mountain View.

- Extension of the Coastal Trail from 2nd Avenue to Ship Creek Point. This project will also include a trail connection from Ship Creek Point to a trail connection leading to Government Hill.

As part of the Fisheries Center project, a walkway with fishing access ramps, lighting, and other amenities will be constructed along the south bank of Ship Creek between the ARRC bridge and North C Street.

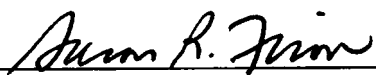
An extension of Ship Creek Avenue west from the ARRC Headquarters building to Ship Creek Point.

- Establishment of a new bus loop connecting the Downtown (particularly the major hotels) with the railroad depot and future ARR redevelopment area.
- The study recognizes the potential for the Alaska Railroad Corporation to develop a commuter rail service between the Mat-Su Valley and Anchorage which will likely terminate in the Ship Creek basin. If this comes to pass, an intermodal transit facility will need to be developed within Ship Creek to serve commuter passengers. \*

Reviewed by:

Prepared by:

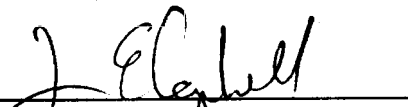
  
Harry J. Kieling  
Municipal Manager

  
Susan R. Fison  
Director, Planning Department

Respectfully submitted

Reviewed by:

  
George P. Wuerch  
Mayor

  
Craig E. Campbell  
Executive Director, Office of Planning Development  
& Public Works

\* A covered pedestrian overpass will also need to be connected to the transit facility to 3rd Avenue.

**MUNICIPALITY OF ANCHORAGE**  
**PLANNING AND ZONING COMMISSION RESOLUTION NO. 2001-003**

**A RESOLUTION RECOMMENDING AGAINST ADOPTION OF THE SHIP CREEK  
MULTI-MODAL TRANSPORTATION PLAN BY AMATS.**

(Case 2000-254)

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WHEREAS, the Ship Creek basin contains the city's critical marine, rail, and freight trucking services operating in a tightly confined space, and

WHEREAS, the Ship Creek basin is currently the target for future redevelopment to encompass more than industrial freight-oriented activities, and

WHEREAS, there is a recognized need to plan for the growing tourism and resolve existing transportation-related conflicts within the Ship Creek basin, and

WHEREAS, the Municipality of Anchorage undertook a year long planning process to analyze and evaluate the transportation needs of the Ship Creek basin; and

WHEREAS, a task force was created to assist the Municipality of Anchorage in the development of this Plan, and

WHEREAS, the task force was composed of individuals and organizations who represented a diverse range of interest affected by the Ship Creek area; and

WHEREAS, the task force completed its work and recommended a set of multi-modal transportation improvements which were incorporated into ~~to~~ <sup>the</sup> draft Ship Creek Multi-Modal Transportation Plan; and

WHEREAS, the Planning and Zoning Commission has held a public hearing on the draft Ship Creek Multi-Modal Transportation Plan in its capacity as the Citizen Advisory Committee for AMATS.

NOW, THEREFORE, BE IT RESOLVED by the Municipal Planning and Zoning Commission that:

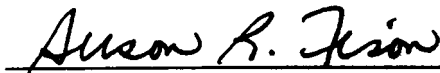
- 1 The Commission makes the following findings of fact:
  - a. The Plan contains many good recommendations needed to resolve some of the more pressing transportation needs and conflicts in the Ship Creek area.
  - b. One of the major plan recommendations involves the extension of a \$65 million viaduct from Ingra/Gambell Streets across the Ship Creek basin to Loop Road.
  - c. The need for the new viaduct has not been justified to the extent that the Commission feels that it warrants the high cost of the project.



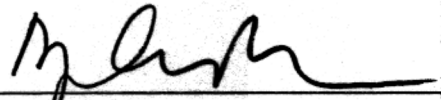
- d. Incremental solutions to the transportation problems in the Ship Creek basin will be adequate to address short-term problems in the Ship Creek area until a better fashioned long-term solution is developed.

2. The Commission recommends that AMATS not adopt the draft Ship Creek Multi-Modal Transportation Plan.

PASSED AND APPROVED by the Anchorage Planning and Zoning Commission this 8<sup>th</sup> day of January 2001.



Susan R. Fison  
Secretary



Daphne Brown  
Chair

(2000-254)



127/01

## GOVERNMENT HILL COMMUNITY COUNCIL

Post Office Box 100018 · Anchorage, Alaska 99510-0018

Tuesday, 27 March 2001

### M E M O R A N D U M

TO Hon. Allan Tesche, Member of the Assembly

FROM Stu Hall, President, Gov't Hill Community Council

SUBJECT: Revised, proposed amendment to Assembly Memorandum  
No. AM 119-2001, Draft Ship Creek Multi-Modal Transportation  
Plan

Per our previous conversation at the Assembly meeting two weeks ago, and as a follow-up to my Memorandum to Lance Wilbert, 22 March 2001 (a copy of which I faxed to you), the following is the revised proposed amendment to the above Assembly Memorandum, dated Feb. 13, 2001.

- On page 1, delete lines 35 and 36 (the first bullet).

On page 1, rewrite the second bullet, lines 37 and 38, as follows:

- Ingra/Gambell couplet is extended to Whitney Road, with an off-ramp to Ship Creek Avenue, to provide a new alternative truck route out of the Ship Creek basin which bypasses downtown. The Ship Creek Avenue off-ramp will provide new more direct access to the Alaska Railroad redevelopment area on the south side of Ship Creek.

As I explained in my Memorandum to Lance, in effect, I have combined these two bullets to more accurately, fairly reflect the recommendation of the Ship Creek Transportation Planning Task Force (of which I was a member). As I explained, I am concerned that, as written, the bullets (especially the first one) will be used by proponents of Proposition 11 to support that measure and to suggest that it is recommended by the Task Force. That is simply not the case, hence the proposed re-write.

Municipality of Anchorage  
MUNICIPAL CLERKS OFFICE  
Agenda Document Control Sheet

A2001-539

<b>1</b>	<b>SUBJECT OF AGENDA DOCUMENT</b>  Ship Creek Multi-Modal Transportation Plan	<b>DATE PREPARED</b> 1/31/01  <b>INDICATE DOCUMENTS ATTACHED</b> <input type="checkbox"/> AO <input checked="" type="checkbox"/> AR <input checked="" type="checkbox"/> AM <input type="checkbox"/> AIM
<b>2</b>	<b>DEPARTMENT NAME</b> Planning Department	<b>DIRECTOR'S NAME</b> Susan R. Fison, Director
<b>3</b>	<b>THE PERSON THE DOCUMENT WAS ACTUALLY PREPARED BY</b> L. Wilber	<b>HIS/HER PHONE NUMBER</b> 343-4262
<b>4</b>	<b>COORDINATED WITH AND REVIEWED BY</b>	<b>INITIALS</b>
6	Mayor	
	Municipal Clerk	
4	Municipal Attorney	<i>[Signature]</i>
	Employee Relations	
5	Municipal Manager <i>B (12)</i>	<i>[Signature]</i>
	Cultural & Recreational Services	
	Fire	
	Health & Human Services	
	Merrill Field Airport	
	Office of Management and Budget	
	Municipal Light & Power	
	Police	
	Port of Anchorage	
	Public Works	
	Solid Waste Services	
	Transit	
	Water & Wastewater Utility	
3	<b>Executive Director</b>	<i>[Signature]</i>
2	Planning Department	<i>[Signature]</i>
	Finance, Chief Fiscal Officer	
	Management Information Services	
	Heritage Land Bank	
	Property & Facility Management	
	Purchasing	
1	Transportation Planning, Mgr	<i>[Signature]</i>
<b>5</b>	<b>SPECIAL INSTRUCTIONS/COMMENT</b>  <div style="text-align: right;"> <i>Addendum</i>  <i>T.B.8. Introduction</i> </div>	
<b>6</b>	<b>ASSEMBLY MEETING DATE REQUESTED</b> February 13, 2001	<b>7</b>
		<b>PUBLIC HEARING DATE REQUESTED</b> February 27, 2001

*02/08/01*  
*2/12*

2001 FEB 13 AM 8:39  
 CLERKS OFFICE  
 M.D.A.

*2/5/01*  
*2/1/01*

*2/1/01*